

Civic Centre, Arnot Hill Park, Arnold, Nottinghamshire, NG5 6LU

### Agenda

### **Planning Committee**

Date: Wednesday 29 October 2014

Time: **6.00 pm** 

Place: Council Chamber, Civic Centre.

For any further information please contact:

Lyndsey Parnell

Members' Services Officer

0115 901 3910

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### **Planning Committee**

#### **Membership**

Councillor John Truscott Chair

Vice-Chair Councillor Barbara Miller

> Councillor Pauline Allan Councillor Roy Allan **Councillor Peter Barnes** Councillor Chris Barnfather Councillor Denis Beeston MBE

> Councillor Alan Bexon Councillor John Boot Councillor Ged Clarke Councillor Bob Collis Councillor Andrew Ellwood Councillor Cheryl Hewlett Councillor Jenny Hollingsworth Councillor Mike Hope

Councillor Meredith Lawrence

Councillor Marje Paling Councillor Lynda Pearson Councillor Colin Powell

Councillor Suzanne Prew-Smith

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### MINUTES PLANNING COMMITTEE

#### Wednesday 8 October 2014

Councillor John Truscott (Chair)

In Attendance: Councillor Barbara Miller Councillor Cheryl Hewlett

Councillor Roy Allan Councillor Jenny Hollingsworth

Councillor Peter Barnes Councillor Mike Hope

Councillor Denis Beeston MBE
Councillor Meredith Lawrence
Councillor Alan Bexon
Councillor John Boot
Councillor Ged Clarke
Councillor Meredith Lawrence
Councillor Marje Paling
Councillor Lynda Pearson
Councillor Colin Powell

Councillor Andrew Ellwood Councillor Suzanne Prew-Smith

Absent: Councillor Pauline Allan, Councillor Chris Barnfather

and Councillor Bob Collis

Officers in Attendance: J Ansell, J Cole, F Whyley and B Pearson

#### 224 APOLOGIES FOR ABSENCE AND SUBSTITUTIONS.

Apologies for absence were received from Councillors Pauline Allan, Collis, and Barnfather.

Councillor Pauline Allan was substituted by Councillor Clarke.

### TO APPROVE, AS A CORRECT RECORD, THE MINUTES OF THE MEETING HELD ON 17 SEPTEMBER 2014.

#### **RESOLVED:**

That the minutes of the above meeting, having been circulated, be approved as a correct record.

#### 226 DECLARATION OF INTERESTS

Councillor Hollingsworth declared a non-pecuniary interest in item 4 on the agenda, on the grounds that, in her role as Civic Head, she had been involved in sponsoring and promoting the 'Men in Sheds' project, and informed the chair that she would not participate in the debate and determination of this item.

Councillor Barnes also declared a non-pecuniary interest in item 4 on the agenda, on the grounds of his role as Portfolio Holder for Environment. Councillor Boot declared a non-pecuniary interest in item 6 on the agenda, on the grounds of his personal association with the applicant.

On behalf of all Councillors, the Chair declared a non-pecuniary interest in items 4, 5 and 6 on the agenda on the grounds that, in the case of items 4 and 5, Gedling Borough Council is the applicant, and, in the case of item 6, a Member of the Council is the applicant.

Councillor Hollingsworth left the meeting at 18.05.

## 227 APPLICATION NO. 2014/ 0805 STORES BUILDING, GEDLING BOROUGH COUNCIL, JUBILEE HOUSE, NOTTINGHAM ROAD, DAYBROOK

Use of section of the ground floor store building for a joinery workshop, operating Mondays to Fridays, for a joint Age UK and Gedling Council project.

### RESOLVED to GRANT CONDITIONAL PLANNING PERMISSION subject to the following conditions:

#### **Conditions**

- 1. The development must be begun not later than three years beginning with the date of this permission.
- 2. The development hereby permitted shall be completed in accordance with the application forms and plans received on 2nd July 2014 drawing no's: G12/JHS/001 and G14/JHS/001.

#### Reasons

- 1. In order to comply with Section 51 of the Planning and Compulsory Purchase Act 2004.
- 2. For the avoidance of doubt.

#### **Reasons for Decision**

In the opinion of the Borough Council the proposed use as a joinery workshop and the internal alterations would have no undue impact on neighbouring residential amenity or the locality in general. The development therefore complies with the National Planning Policy Framework (2012) and Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Policies Saved) 2008.

#### **Notes to Applicant**

Planning Statement - The Borough Council has worked positively and proactively with the applicant in accordance with paragraphs 186 to 187 of the National Planning Policy Framework.

Councillor Hollingsworth re-joined the meeting at 18.15.

Councillor Pearson joined the meeting at 18.20, and Councillor Prew-Smith joined the meeting at 18.23.

### 228 APPLICATION NO. 2014/0959 RECREATION GROUND, LAMBLEY LANE, GEDLING NOTTINGHAMSHIRE

Work to create pedestrian walkway and associated fencing along former rail track which will be used to access Gedling Country Park.

### RESOLVED to GRANT PLANNING PERMISSION subject to the following conditions:

#### **Conditions**

- 1. The change of use hereby permitted shall cease on the 1st July 2015 and the land restored to its former condition with all fencing, gates and hardstanding removed by the 1st January 2016, unless otherwise prior agreed in writing by Gedling Borough Council.
- 2. The development shall be carried out in accordance with the details as set out within the application forms received on the 21st August 2014, the plans received on the 21st August 2014, the photographs received on the 21st August 2014, the planning statement received on the 21st August 2014 and the email received on the 26th August 2014.
- 3. The ramped pathway, fencing and gates proposed to be erected along the walkway and to the access to the Gedling Country Park, as shown on the plan hereby approved dated the 21/08/2014, shall be erected before the walkway and access to the Gedling Country Park are first brought into use and shall be retained thereafter in accordance with the approved details at all times unless otherwise agreed in writing by the Borough Council as Local Planning Authority.
- 4. The swing bar gate providing access into the Gedling Country Park shall not be used between the hours of 21.00 and 08.00 Mondays to Fridays and 21.00 hours to 09.00 on weekends and Bank Holidays from the 1st June to 30th September and between the hours of 19.00 and 08.00 Mondays to Fridays and 19.00 to 09.00 on weekends and Bank Holidays from 1st October to 31st May inclusive. These opening times will cease when this temporary permission expires on the 1st July 2015.

#### Reasons

- 1. For the avoidance of doubt.
- 2. For the avoidance of doubt.
- 3. To ensure the details of the development are satisfactory, in accordance with the aims of Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Saved Policies 2014).
- 4. To ensure the details of the development are satisfactory, in accordance with the aims of Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Saved Policies 2014).

#### **Reasons for Decision**

The proposed development, given that it is proposed for a temporary period only, results in no undue impact on the safeguarded railway line, results in no undue impact on the allocated housing site, the proposed route of the Gedling Access Road or the area in general. The proposal therefore accords with policies 2 and 16 of the Aligned Core Strategy (September 2014) and policies H15 and ENV1 of the Gedling Borough Replacement Local Plan (Certain Saved Policies 2014).

#### **Notes to Applicant**

You are advised that during site preparation or the development of the site should any protected species be found the works shall cease and the Nottinghamshire Wildlife Trust shall be contacted immediately for advice.

You are advised that a Licence Agreement with Network Rail will be required in order to use the railway as a pedestrian walkway. You are therefore advised to contact Frances Cunningham, Town Planner for Network Rail on 01904 389680.

Planning Statement - The Borough Council has worked positively and proactively with the applicant in accordance with paragraphs 186 to 187 of the National Planning Policy Framework.

The proposed development lies within a coal mining area which may contain unrecorded coal mining related hazards. If any coal mining feature is encountered during development, this should be reported immediately to The Coal Authority on 0845 762 6848. Further information is also available on The Coal Authority website at www.coal.decc.gov.uk.Property specific summary information on past, current and future coal mining activity can be obtained from The Coal Authority's Property Search Service on 0845 762 6848 or at www.groundstability.com.

You are advised that planning permission does not override any private legal matters which may affect the application site, over which the Borough Council has no jurisdiction (e.g. covenants imposed by former owners, rights of light, etc.).

Councillor Boot left the meeting at 18.45.

### 229 APPLICATION NO. 2014/0605 300 SPRING LANE LAMBLEY NOTTINGHAMSHIRE NG4 4PE

Change of use of the existing annex to an independent dwelling and the erection of a garage to serve the new dwelling.

On the motion of Councillor Barnes, seconded by Councillor Truscott, amendments to the conditions were proposed in the following terms:

Condition 2 amended (addition in bold):

The development shall be undertaken in accordance with the details as set out within the application forms received on the 13th May 2014, the plans received on the 13th August 2014 and the e-mail and additional plan received on the 29th September 2014 showing the access to the proposed garage.

Condition 4: Deleted.

Condition 5: Becomes condition 4.

The substantive motion was put to the vote and it was RESOLVED to GRANT PLANNING PERMISSION subject to the following amended conditions:

#### **Conditions**

- 1. The development must be begun not later than three years beginning with the date of this permission.
- 2. The development shall be undertaken in accordance with the details as set out within the application forms received on the 13th May 2014, the plans received on the 13th August 2014 and the email and additional plan received on the 29th September 2014 showing the access to the proposed garage.
- Before development is commenced there shall be submitted to and approved in writing by the Borough Council a sample of the materials to be used in the external elevations of the proposed garage. The development shall be constructed in accordance with the approved details.

4. No works permitted under Class A, B, C and E of Part 1 Schedule 2 of the Town & Country Planning (General Permitted Development) (Amendment) (No.2) (England) Order 2008 (or in any provision equivalent to that Class in any Statutory Instrument revoking and re-enacting that Order) shall be undertaken without the prior written permission of the Borough Council as Local Planning Authority.

#### Reasons

- 1. In order to comply with Section 51 of the Planning and Compulsory Purchase Act 2004.
- 2. For the avoidance of doubt.
- 3. To ensure the details of the development are satisfactory, in accordance with the aims of Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Saved Policies 2014).
- 4. To protect the amenity of adjoining and nearby dwellings, in accordance with the aims of policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Saved Policies 2014).
- 5. To protect the amenity of adjoining and nearby dwellings, in accordance with the aims of policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Saved Policies 2014).

#### **Reasons for Decision**

The proposals are acceptable in terms of Green Belt policy, result in no undue impact on the open character of the Green Belt or neighbouring properties and are acceptable from a highway safety viewpoint. The proposals therefore accord with policies contained within the National Planning Policy Framework 2012, policy 10 of the Aligned Core Strategy (ACS) for Gedling Borough (September 2014) and policies ENV1 and ENV28 of the Gedling Borough Replacement Local Plan (Certain Saved Policies 2014).

#### **Notes to Applicant**

Planning Statement - The Borough Council has worked positively and proactively with the applicant in accordance with paragraphs 186 to 187 of the National Planning Policy Framework.

The proposed development lies within a coal mining area which may contain unrecorded coal mining related hazards. If any coal mining feature is encountered during development, this should be reported immediately to The Coal Authority on 0845 762 6848. Further information is also available on The Coal Authority website at www.coal.decc.gov.uk.Property specific summary information on past, current and future coal mining activity can be obtained from The Coal

Authority's Property Search Service on 0845 762 6848 or at www.groundstability.com.

Councillor Boot re-joined the meeting at 18.55

#### 230 PLANNING DELEGATION PANEL ACTION SHEETS

**RESOLVED:** 

To note the information.

#### 231 FUTURE PLANNING APPLICATIONS

**RESOLVED:** 

To note the information.

#### 232 ANY OTHER ITEMS WHICH THE CHAIR CONSIDERS URGENT.

None.

The meeting finished at 18.55

Signed by Chair: Date:

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### Agenda Annex

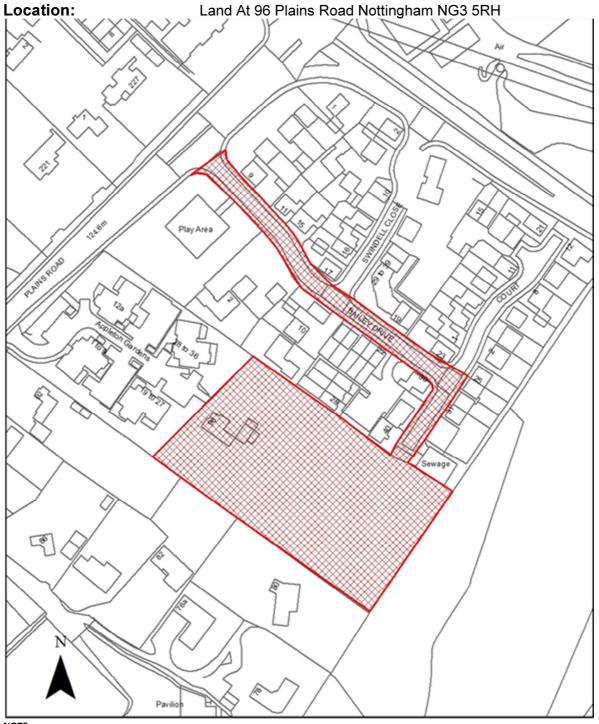
#### PLANNING COMMITTEE PROTOCOL

- 1. This protocol is intended to ensure that planning decisions made at the Planning Committee meeting are reached, and are seen to be, in a fair, open and impartial manner, and that only relevant planning matters are taken into account.
- 2. Planning Committee is a quasi-judicial body, empowered by the Borough Council to determine planning applications in accordance with its constitution. In making legally binding decisions therefore, it is important that the committee meeting is run in an ordered way, with Councillors, officers and members of the public understanding their role within the process.
- 3. In terms of Councillors' role at the Planning Committee, whilst Councillors have a special duty to their ward constituents, including those who did not vote for them, their over-riding duty is to the whole borough. Therefore, whilst it is acceptable to approach Councillors before the meeting, no opinion will be given, as this would compromise their ability to consider the application at the meeting itself. The role of Councillors at committee is not to represent the views of their constituents, but to consider planning applications in the interests of the whole Borough. When voting on applications, Councillors may therefore decide to vote against the views expressed by their constituents. Members may also request that their votes are recorded.
- 4. Planning Committee meetings are in public and members of the public are welcome to attend and observe; however, they are not allowed to address the meeting unless they have an interest in a planning application and follow the correct procedure.
- 5. Speaking at Planning Committee is restricted to applicants for planning permission, residents and residents' associations who have made written comments to the Council about the application and these have been received before the committee report is published. Professional agents representing either applicants or residents are not allowed to speak on their behalf. A maximum of 3 minutes per speaker is allowed, so where more than 1 person wishes to address the meeting, all parties with a common interest should normally agree who should represent them. No additional material or photographs will be allowed to be presented to the committee.
- 6. Other than as detailed above, no person is permitted to address the Planning Committee and interruptions to the proceedings will not be tolerated. Should the meeting be interrupted, the Chairman will bring the meeting to order. In exceptional circumstances the Chairman can suspend the meeting, or clear the chamber and continue behind closed doors, or adjourn the meeting to a future date.
- 7. After Councillors have debated the application, a vote will be taken. If Councillors wish to take a decision contrary to Officer recommendation, a motion to do so will be moved, seconded and voted upon. Where the decision is to refuse permission contrary to Officer recommendation, the motion will include reasons for refusal which are relevant to the planning considerations on the application, and which are capable of being supported and substantiated should an appeal be lodged. The Chairman may wish to adjourn the meeting for a short time for Officers to assist in drafting the reasons for refusal. The Chairman may move that the vote be recorded.
- 8. Where members of the public wish to leave the chamber before the end of the meeting, they should do so in an orderly and respectful manner, refraining from talking until they have passed through the chamber doors, as talking within the foyer can disrupt the meeting.

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**Application Number:** 2014/0665



NOTE:

This map is provided only for purposes of site location and should not be read as an up to date representation of the area around the site. Reproduced with the permission of the Controller of H.M.S.O. Crown Copyright No. LA 078026

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#### **Report to Planning Committee**

**Application Number:** 2014/0665

**Location:** Land At 96 Plains Road Nottingham NG3 5RH

**Proposal:** Proposed Residential Development (outline)

**Applicant:** The Executors Mrs J M Buol

Agent: Mr Nick Baseley

#### **Site Description**

The application site comprises approximately 0.89 hectares of land within the residential curtilage of 96 Plains Road, Mapperley, which lies within the urban area.

To the north-west of the site is the more recent apartment development at Appleton Garden, through which 96 Plains Road currently gains vehicular access to Plains Road. To the south-east is the Mapperley Golf Course. To the south-west are a small number of existing dwellings off Plains Road, set within large plots of land, whilst to the north are recently constructed dwellings on Bailey Drive and Howieson Court.

The site is bounded by mature hedges and, whilst there are no significant trees located within the site, there are several trees on neighbouring land that are in close proximity to the site.

Earlier this year many predominantly young, self-set trees and scrub vegetation were cleared to prepare the site for redevelopment.

The ground level falls generally in a north-west to south-east direction and a south-west to north-east direction.

#### **Proposed Development**

Outline planning permission is sought for the demolition of the existing dwelling and outbuildings and the redevelopment of the site for residential purposes. All matters, apart from access, are reserved for subsequent approval.

The application is accompanied by a Draft Illustrative Layout Plan showing how the site could accommodate up to 14 new dwellings, with a small area of public open space, served by an extension to Bailey Drive. The existing vehicular access to Plains Road would be closed as a consequence.

The application is also supported by the following drawings and documents:

Design & Access Statement
Highways Appraisal
Arboricultural Report & Method Statement
Protected Species Survey

#### **Consultations**

□ Additional Bat Surveys

<u>Local Residents</u> - have been notified by letter, site notices have been posted and the application has been publicised in the local press.

I have received 1 email of representation from local residents, which raise concerns about the construction of new dwellings directly adjacent to their rear garden, which is at a lower level than the application site. As a consequence, the proposed development would cause overshadowing and result in a loss of privacy and light to their property, making their rear garden unusable.

<u>Mapperley Golf Course</u> – observe that Mapperley Golf Club are the tenants of the adjacent land to the south-east, with Gedling Borough Council their landlord.

Earlier this year, when the site was cleared of vegetation, the developer encroached onto golf course land removing a large section of the historical hedgerow and some trees. This matter has yet to be resolved, and involves the Borough Council's Estates Department.

The destruction of hedgerow and felling of the trees on the golf course, has removed a long-standing and effective safety barrier between the two properties, saving injury from the occasional wayward golf ball. The Golf Club consider that this matter needs resolving before the development can progress.

The Golf Club is also concerned about excess drainage of surface water from this development and its likely damaging impact on the eastern area of the golf course.

Nottinghamshire County Council (Highway Authority) – notes that the application is for outline planning permission for the construction of a residential development. Approval for the access is being sought as part of this outline application. According to the drawing entitled 'Draft Illustrative Layout Plan', which has been submitted as part of the planning application, the site is to consist of 14 dwellings to be served by a new road. The new road is proposed to be taken from Howieson Court.

The Highway Authority has no objections in principle to the proposal, as a satisfactory access road onto Howieson Court to serve the development can be provided. Notwithstanding this, the roads that are proposed to link the development to Plains Road are currently subject to a Section 38 agreement, and as such are not yet adopted highway. If the applicants require access in the near future, then they will need to seek permission from the appropriate persons to construct the vehicle access. Permission may not be given, as works to roads which are yet to be

adopted has the potential to delay the adoption of the roads in question. If the applicants wish to undertake works on the aforementioned roads following their adoption, they will first need to obtain the permission of the Highway Authority. Also, the Highway Authority would not adopt the proposal site until the roads that link the development to Plains Road are also adopted.

It should be noted that the topography of the application site is steep, which will make the provision of a satisfactory road gradient difficult. Whilst not unachievable, the engineering works required to provide satisfactory gradients are likely to be significant. For further information on gradients, the applicants need to refer to Nottinghamshire County Councils current Design Guide, entitled '6Cs Design Guide', which was adopted by Nottinghamshire County Council on 1st April 2009.

In view of the above, the Highway Authority has no objections to the proposal, subject to the imposition of a number of appropriate conditions [specific details of which have been provided], regarding:

Parking and turning facilities, access widths, gradients, surfacing, street lighting, structures, Traffic Regulation Orders and drainage.
All drives and parking areas to be surfaced in a bound material (not loose gravel)
No part of the development to be brought into use until the access driveways and parking areas are constructed with provision to prevent the unregulated discharge of surface water from the driveways and parking areas to the public highway.
No development hereby permitted shall commence until wheel washing facilities have been installed on the site.

There are also a number of notes for the applicant [specific details of which have been provided].

Nottinghamshire County Council (Education Authority) — comments that a development of 14 dwellings would yield an additional 3 primary and 2 secondary places. Based on current pupil projects, as both the primary and secondary schools are at capacity and unable to accommodate the additional places, the County Council would wish to seek an Education contribution of £34,365 (3 x £11,455) to provide primary provision and £34,520 (2 x £17,260) to provide secondary provision to accommodate the additional pupils projected to arise from the proposed development.

Nottinghamshire County Council (Arboricultural Advice) – advises that the only trees affected by the proposal are on adjoining land. The method statement supplied as part of the application should be followed to ensure safe tree retention and to avoid inadvertent tree damage. The tree protection measures should be designed into any development proposal, including hard and soft landscaping.

Nottinghamshire County Council (Nature Conservation) – initially commented that the Protected Species Survey report included an inspection of the building which is

to be demolished, during which evidence of bats was found.

The Survey report states that further surveys (bat activity surveys) are required of the building to establish how bats are using the building, what species are involved, and what mitigation is required. The report states that two surveys are required, to be carried out during the bat activity season (May to September), and ideally spread out across the survey season. Given that much of the survey season has already been missed, the need for these surveys is flagged up so that the survey window is not missed.

In terms of planning policy and legislation, this survey information is also required to ensure that Paragraph 99 of Government Circular 01/2005 (which accompanied PPS9 but remains in force until replacement guidance is issued) is complied with, which states that: "it is essential that the presence or otherwise of a protected species, and the extent that they may be affected by the proposed development, is established before the planning permission is granted, otherwise all relevant material considerations may not have been addressed in making the decision. The need to ensure ecological surveys are carried out should therefore only be left to coverage under planning conditions in exceptional circumstances." Furthermore, this survey work is also necessary so that the Borough Council can consider whether the 'three tests' under regulation 53 of the Conservation of Habitats and Species Regulations 2010 can be met, to ensure that it has properly discharged its duty under regulation 9(4) of those Regulations.

Therefore, the County Council advised that these bat activity surveys should be sought from the applicant, prior to the determination of this application. Once this information has been made available, along with mitigation measures, the County Council will then be in a position to comment more fully on this application (including in relation to other potential impacts).

#### Additional Information

Following re-consultation on the additional bat activity surveys which have been undertaken, the County Council notes that the surveys found no bats emerging from the building, and it is stated in the EMEC report that this indicates that the building is not being used by bats for roosting, and that a European Protected Species licence is not required. However, the report also recommends that whilst works are being carried out, best practice measures should be adhered to and that if a bat is found during the works, they should cease and ecological advice be sought; it is therefore suggested that this could be added as a 'informative' to the decision notice, should planning permission be granted.

<u>Nottinghamshire Wildlife Trust (NWT)</u> – initially commented that it is pleased to see that a Protected Species Survey has been included with the application. Having reviewed the report, the NWT is generally satisfied with the methodology and wishes to make the following comments:

#### Bats

Evidence of roosting bats was discovered in the building due for demolition. As the

initial survey was undertaken outside of the main bat activity season, the report specifies that further survey work will be required at an appropriate time of year. In accordance with BCT Guidelines, a minimum of two dusk emergence and/or dawn re-entry surveys should be carried out over the period May to September to enable an assessment of the status of the roost. This survey work should be carried out prior to determination of the application, as the presence of bats within the building is a material consideration in the planning process (see Natural England Standing Advice, Section 61).

#### **Birds**

In order to avoid impacts to nesting birds, the NWT requests that all tree/shrub removal and demolition work be undertaken outside of the bird-breeding season (March-September inclusive). If works are to be carried out during this time, then a suitably qualified ecologist should be on site to survey for nesting birds. All birds, their nests and eggs (except pest species) are protected by the Wildlife and Countryside Act 1981 (as amended). This requirement should be secured by way of condition.

As compensation for loss of nesting habitat, consideration should be given to provision of artificial nesting opportunity within the design of the new buildings. A range of nest boxes for species such as house sparrow and swallow (evidence of which were noted during the survey) are available and their inclusion would be an example of incorporating biodiversity within the development (NPPF Paragraph 118).

#### Badger

The site was identified as providing potential foraging habitat for badger. Best practice measures given in Section 6.1.2 should therefore be secured by way of condition.

#### **Amphibians**

Whilst not explicitly making reference to the pond present within the survey area, Section 5.1 of the report indicates a lack of suitable breeding habitat for great crested newt and these are not considered a constraint to the development. However, the survey did confirm that the pond provides breeding habitat for common frog and we would therefore request that consideration be given to provision of alternative wetland habitat as compensation for its loss (it does not appear on the proposed site layout plan). Removal of the pond should be carried out in autumn/early winter to avoid the amphibian breeding season. Should any common species of amphibian be encountered during works, the guidance given in Section 6.1.1 of the report should be followed.

#### Other Considerations

The NWT would recommend that new planting proposed for the development should consist of native species, ideally of local provenance where possible.

#### Additional Information

Following re-consultation on the additional bat activity surveys which have been undertaken, the NWT is satisfied with the methodology and notes that no evidence of a bat roost was identified. Were the application to be approved, the NWT recommends that the applicant is reminded of their obligation should a bat be found during works.

Should any bat/s be found under any aperture, work must stop immediately. If the bat/s does not voluntarily fly out, the aperture is to be carefully covered over to provide protection from the elements whilst leaving a small gap for the bat to escape should it so desire. EMEC Ecology on 0115 9644828 or The Bat Conservation Trust on (0845) 1300228 should be contacted immediately for further advice and they will provide a licensed bat worker to evaluate the situation and give advice. Failure to comply is an offence under the Wildlife and Countryside Act 1981 and the Conservation of Habitats and Species Regulations 2010 which makes it an offence to kill, injure or disturb a bat or to destroy any place used for rest or shelter by a bat (even if bats are not in residence at the time). The Countryside and Rights of Way Act 2000 strengthens the protection afforded to bats by covering 'reckless' damage or disturbance to a bat roost.

Previous comments remain valid.

<u>Environment Agency</u> – although there are 14 houses indicated on this site, the area is less than 1 hectare and as such standing advice can be applied for the disposal of surface water. This sets out good practice to achieve sustainable surface water management.

<u>Severn Trent Water (STW)</u> – no objection to the proposal, so long as the development is not commenced until drainage plans for the disposal of surface water and foul sewage have been submitted to and approved by the local planning authority. The scheme shall be implemented in accordance with the approved details before the development is first brought into use.

STW requests that the applicant's attention is drawn to the fact that a public sewer is located within the application site.

<u>Public Protection</u> – make the following comments:

#### Land Contamination

The site has predominantly been used in the past as residential, although historical aerial photography would appear to indicate that land to the south-east may have been used for horticulture (including out-buildings). This does not necessarily preclude the site from issues relating to land contamination, particularly when the proposals are for a sensitive end use (residential with gardens).

As such, it is recommended that a land contamination study be carried out to ensure the site is suitable for its intended use. The first stage of which would be to carry out a Phase 1 'desk-top' study and site walk over. Therefore, to ensure that the site is suitably assessed, remediated and verified, the imposition of appropriate conditions is recommended [specific details of which have been provided].

#### Air Quality

Public Protection is currently working on a planning guidance document that tries to define what sustainable development means in the context of air quality, and how this might help decrease pollution levels, by incorporating mitigation measures into scheme design as standard.

It is requested, therefore, that the developer considers including into the plans the commitment to incorporate provision for residential dwellings (with dedicated parking) to have dedicated outside electric power points; to allow residents to charge electric/hybrid vehicles into the future.

Additionally, it is recommended that an appropriate condition be imposed [specific details of which have been provided] to ensure that the potential for short term pollution from dust during development is considered and mitigated against.

Nottinghamshire Police (Force Architectural Liaison Officer) – observes that the development appears to be fairly traditional with private rear gardens and on plot vehicle parking. The FALO has no concerns with the illustrative housing layout, but is concerned with the large area of Public Open Space (when compared to the small number of housing plots proposed). The FALO is unsure as to the use of this area, other than as a pathway, and would not like it to become an area that suffers from anti-social behaviour.

Parks & Street Care (PSC) – any comments received will be reported verbally.

NHS Nottinghamshire County – any comments received will be reported verbally.

#### **Planning Considerations**

In addition to planning policy and sustainability, the main planning considerations in relation to this application are density, design and impact on residential amenity.

The proposal also raises other planning issues in relation to highway matters, pollution and contamination and ecological and arboricultural considerations.

#### Relevant Policies and Background Information

Gedling Borough Council at its meeting on 10th September approved the Aligned Core Strategy (ACS) for Gedling Borough (September 2014), which is now part of the development plan for the area. The following policies are relevant:

#### National Planning Policies

National planning policy guidance is set out in the National Planning Policy Framework (NPPF), at the heart of which is a presumption in favour of sustainable development. With regard to delivering sustainable development, the following core planning principles of the NPPF are most relevant to this planning application:

	NPPF Section 6: Delivering a wide choice of high quality homes (paragraphs 47-	
	NPPF Section 7: Requiring good design (paragraphs 56-68) NPPF Section 10: Meeting the challenge of climate change, flooding and coastal change (paragraphs 100-104) NPPF Section11: Conserving & enhancing the natural environment (paragraphs 109-125)	
	th regard to decision-taking, the following section of the NPPF are most relevant this planning application:	
	NPPF: Planning Conditions and obligations (paragraphs 203–206)	
	March 2014, National Planning Practice Guidance (NPPG) was published. This ovides guidance on how to apply policy contained within the NPPF.	
Lo	cal Planning Policies	
Gedling Borough Council at its meeting on 10th September approved the Aligned Core Strategy (ACS) for Gedling Borough (September 2014), which is now part of the development plan for the area. The following policies of the ACS are most relevant:		
	ACS Policy A: Presumption in Favour of Sustainable Development ACS Policy 1: Climate Change ACS Policy 2: The Spatial Strategy ACS Policy 8: Housing Size, Mix and Choice ACS Policy 10: Design and Enhancing Local Identity ACS Policy 12: Local Services & Healthy Lifestyles ACS Policy 14: Managing Travel Demand ACS Policy 17: Biodiversity ACS Policy 19: Developer Contributions	
the	e Gedling Borough Replacement Local Plan (RLP) should now be referred to as e Gedling Borough Replacement Local Plan (Certain Policies Saved 2014). The lowing policies of the RLP are most relevant:	
	RLP Policy ENV1: Development Criteria RLP Policy ENV3: Development on Contaminated Land RLP Policy H7: Residential Development on Unidentified Sites within the Urban Area and the Defined Village Envelopes RLP Policy H8: Residential Density RLP Policy T10: Highway Design and Parking Guidelines RLP Policy R3: Provision of Open Space with New Residential Development	

Additionally, the following Supplementary Planning Documents and Guidance are

# relevant: Open Space Provision SPG (2001) Parking Provision SPD (2012).

#### **Principle of Development**

Policy 2 of the ACS promotes a strategy of urban concentration with regeneration and seeks to provide most development in or adjoining the main built up area.

Policy H7 of the RLP sets the approach for dealing with residential development within the urban area. It states planning permission should be granted provided the development:

- a. It is of a high standard of design and does not adversely affect the area by reason of its scale, bulk, form, layout or material;
- b. It would not result in the loss of buildings or other features, including open space, which make an important contribution to the appearance of the area; and
- c. It is not contrary to other policies in the Local Plan.

The application site is within the main built up area and would not result in the loss of buildings or features which make an important contribution to the appearance of the area. As this is an outline planning application, matters relating to Appearance, Layout and Scale are reserved for subsequent approval.

As such, I am satisfied in principle that the proposed development accords with the aims of Policy 2 of the ACS and Policy H7 of the RLP.

#### **Sustainability Considerations**

The most relevant policies for this site that need to be considered in relation to sustainability are set out in Policy R3 of the RLP, Policies A, 1, 2, 12, 14 and 19 of the ACS and Section 10 and paragraphs 203-206 of the NPPF.

Policy R3 of the RLP states that residential development on sites of 0.4 of a hectare and above should provide a minimum standard of 10% local open space to serve the development. Provision can be made within the development or via a financial contribution.

Policy A of the ACS requires that, where the development plan is out of date, planning permission should be granted unless:

- a) any adverse impacts of granting permission would significantly and demonstrably outweigh the benefits, when assessed against the policies in the National Planning Policy Framework as a whole; or
- b) specific policies in that Framework indicate development should be restricted.

As stated above, Policy 2 of the ACS seeks to provide most development in or adjoining the main built up area.

Policy 12 of the ACS states that where appropriate contributions will be sought to improve existing community facilities provision where the scale of residential development does not merit developers providing community facilities directly.

Policy 14 of the ACS states that the need to travel, especially by private car, will be reduced by securing new developments of appropriate scale in the most accessible locations.

Policy 19 of the ACSSD states that all development will be expected to:

Meet the reasonable cost of new infrastructure required as a consequence of the proposal;

Where appropriate, contribute to the delivery of necessary infrastructure to enable the cumulative impacts of developments to be managed, including identified transport infrastructure requirements; and

Provide for the future maintenance of facilities provided as a result of the development.

Section 10 of the NPPF steers new development to areas with the lowest probability of flooding.

Paragraph 204 of the NPPF states that planning obligations should only be sought where they meet all of the following tests:

Necessary to make the development acceptable in planning terms;

Directly related to the development; and

Fairly and reasonably related in scale and kind to the development.

#### Public Open Space

I note that a small area of public open space is indicated on the Draft Illustrative Layout Plan, which currently only equates to approximately 7% of the site area. However, there is already an equipped area of public open space on the adjacent development and whether the requirements of Policy R3 of the RLP would be better served by means of a financial contribution in this instance will be determined as part of a S106 Agreement, should members agree with my recommendation. This would accord with Policies 12 and 19 of the ACS and paragraph 204.

If a financial contribution is sought, this would enable more of the site to be developed, increasing the density (see below).

#### Accessibility

With regard to accessibility, I note that the site is located within the urban area approximately 195 metres from the nearest bus stops into and out of the city. The site is also approximately 900 metres away from the Mapperley Plains Shopping

#### Centre.

I am satisfied, therefore, that the location is accessible to a wide range of services and facilities in Mapperley and also in Nottingham in accordance with Policies 2 and 14 of the ACS.

#### Education

I note the comments of the County Council as Local Education Authority in respect of the additional primary and secondary school places which the proposed development would generate.

The necessary improvements to education facilities can be secured by means of a financial contribution as part of a S106 Agreement, should members agree with my recommendation, in accordance with Policies 12 and 19 of the ACS and paragraph 204.

#### Healthcare

No request for a contribution towards healthcare facilities has been received from NHS England.

#### Affordable Housing

A development of 14 dwellings on a site of this site would not generate a requirement to provide Affordable Housing. This position would need to be reviewed should the number of dwellings to be provided increase.

#### Flood Risk & Sustainable Drainage

The site is located within Flood Zone 1 and is considered to have a low risk of fluvial flooding. I would agree that the proposal is in an area of low probability of flooding and accords with the sequential test for locating development in low risk flood zones, as set out in Policy 1 of the ACS and Section 10 of the NFFP.

I note that no objections have been raised by the Environment Agency or Severn Trent Water and consider that an appropriate condition can be attached to any permission requiring the submission of drainage details to ensure that sustainable surface water management is achieved, in accordance with Policy 1 of the ACS.

In principle, the development can be considered to be sustainable, subject to considerations in relation to density and design, amenity, highways, pollution and contamination, ecological and arboricultural matters. These latter considerations are discussed below.

#### **Density & Design Considerations**

The relevant planning policies that need to be considered in relation to density and design are set out in Policies ENV1 and H8 of the RLP, Policies 8 and 10 of the ACS and Sections 6 and 7 of the NPPF.

Policy ENV1 of the RLP states, amongst other things, that planning permission will be granted for development provided that it is of a high standard of design which has regard to the appearance of the area and does not adversely affect the area by reason of its scale, bulk, form, layout or materials.

Policy H8 of the RLP requires developments on sites of more than 0.4 of a hectare to achieve densities of at least 30 dwellings per hectare.

Policy 8 of the ACS requires that residential development should maintain, provide and contribute to a mix of housing tenures, types and sizes in order to create sustainable, inclusive and mixed communities.

Policy 10 of the ACS requires all new development to be designed to a high standard and sets out in detail how this should be assessed. All new development should make a positive contribution to the public realm and sense of place and create an attractive, safe, inclusive and healthy environment. The most relevant design elements in this instance include the layout; density and mix; impact on the amenity of nearby residents and the incorporation of features to reduce opportunities for crime and anti-social behaviour.

Section 6 of the NPPF states that housing applications should be considered in the context of the presumption in favour of sustainable development and that local planning authorities should plan for a mix of housing.

Section 7 of the NPPF states that planning decisions should aim to ensure that developments will function well and add to the overall quality of the area; respond to local character and history; and are visually attractive as a result of good architecture and appropriate landscaping.

Whilst a development of 14 dwellings would only equate to a density of 16 dwellings per hectare in this instance, I am mindful that the older existing dwellings to the south-west are sited on large plots of land which equate to a density of 7 dwellings per hectare. On the other hand, the apartment development to the north-west has a density of 72 dwellings per hectare and the most recent development to the north has a density of approximately 34 dwellings per hectare.

In addition, as noted by the County Council as Highway Authority, the topography of the application site is steep which would make the provision of a satisfactory road gradient difficult.

In my opinion, the proposed development would have regard to the established local character of the area, whilst providing an even greater mix of housing tenures in the area with a range of densities.

In this particular instance, therefore, and bearing in mind the physical constraints

above, I would attach greater weight to the presumption in favour of sustainable development, the mix of housing and local character than to Policy H8 of the RLP. In my opinion, the density of the proposed development is acceptable.

Whilst I note the concerns of the Police Architectural Liaison Officer, the Draft Illustrative Layout Plan demonstrates that there would be good passive surveillance over the proposed open space, from dwellings and road users. In my opinion, this would discourage opportunities for crime and and anti-social behaviour in accordance with the aims of Policy 10 of the ACS and Section 17 of the Crime and Disorder Act 1998.

#### **Amenity Considerations**

The relevant planning policies that need to be considered in relation to residential amenity are set out in Policy ENV1 of the RLP, Policy 10 of the ACS.

Policy ENV1 of the RLP states, amongst other things, that planning permission will be granted for development provided that it would not have a significant adverse effect on the amenities of adjoining occupiers or the locality in general, by reason of the level of activities on the site or the level of traffic generated. This is reflected more broadly in Policy 10 of the ACS.

Policy 10 of the ACS states, amongst other things, that development will be assessed in terms of its treatment of the impact on the amenity of nearby residents and occupiers.

Whilst I note the concerns of the residents of an adjacent property, I am satisfied that the site can be developed so as to ensure that there would not be any adverse loss of amenity to the nearest residential properties on Plains Road, Appleton Gardens, Bailey Drive or Howieson Court in terms of overlooking, overshadowing or overbearing issues. The potential impact on adjacent residential properties would be addressed in detail at the reserved matters stage, when matters relating to Appearance, Layout and Scale are considered.

I note that Public Protection has requested the imposition of a condition to secure a Dust Management Plan to control potential air pollution during construction.

In my opinion, the proposed development would not have an unduly detrimental impact on the amenity of nearby residents in accordance with the aims of Policy ENV1 of the RLP and Policy 10 of the ACS.

#### **Highway Considerations**

The relevant planning policies that need to be considered in relation to highway matters are set out in Policies ENV1 and T10 of the RLP.

Policy ENV1 of the RLP states, amongst other things, that planning permission will be granted for development if it would not have a significant adverse effect on the amenities of adjoining occupiers or the locality in general, by reason of the level of activities on the site or the level of traffic generated. Development proposals should

include adequate provisions for the safe and convenient access and circulation of pedestrians and vehicles and that, in this regard, particular attention will be paid to the needs of disabled people, cyclists, pedestrians and people with young children.

Policy T10 of the RLP refers to highway design and parking guidelines and states, amongst other things, that developers will not be required to provide more parking spaces than they consider necessary unless failure to provide enough off-street parking would harm road safety or prejudice the flow and management of traffic on nearby streets.

Detailed approval is sought as part of this application to establish the location of the vehicular access into the site, off Howieson Court. This has been assessed by the Highway Authority, which has no objections in principle as a satisfactory access road onto Howieson Court to serve the development can be provided.

Detailed parking arrangements would also be considered at the reserved matters stage, but would be required to comply with the requirements of the Borough Council's Parking Provision for Residential Development SPD (May 2012). In this respect, the Draft Illustrative Layout Plan indicates the provision of ample off-street parking facilities.

It is considered, therefore, that the proposed development would provide access, parking and turning arrangements in accordance with Policies ENV1 and T10 of the RLP and the Parking Provision for Residential Development SPD.

#### Pollution & Contamination Considerations

The relevant planning policies that need to be considered in relation to pollution are set out in Policies ENV3 of the RLP and Section 11 of the NPPF.

Policy ENV3 of the RLP states that development will not be permitted on contaminated land or land where there is a risk of contamination unless practicable and effective measures are taken to treat, contain or control any contamination so as not to expose the occupiers of the development and neighbouring land users to any unacceptable risk or threaten the structural integrity of any building built, on or adjoining the site. The Policy goes on to state that the Borough Council will impose conditions relating to required remedial measures or monitoring processes where appropriate.

Section 11 of the NPPF states, at paragraph 109, that the planning system should contribute to and enhance the natural and local environment by preventing new development from contributing to or being put at unacceptable risk from, or being adversely affected by, unacceptable levels of soil, air, water or noise pollution.

Paragraph 121 of the NPPF states that planning decisions should ensure that the site is suitable for its new use, taking account of ground conditions, including pollution arising from previous uses, and any proposals for mitigation including land

#### remediation.

I note that Public Protection has no objections in principle to the proposed development, but recommends the imposition of appropriate conditions to ensure that the site is suitable for its intended use and to ensure that the potential for short term pollution from dust is considered and mitigated against.

It is considered, therefore, that the proposed development would accord with Policies ENV3 of the RLP and Section 11 of the NPPF.

#### **Ecological Considerations**

The relevant planning policies that need to be considered in relation to ecological matters are set out in Policy 17 of the ACS and Section 11 of the NPPF.

Policy 17 of the ACS states that development on or affecting non-designated sites or wildlife corridors with biodiversity value will only be permitted where it can be demonstrated that there is an overriding need for the development and that adequate mitigation measures are put in place.

Section 11 of the NPPF advises, at paragraph 118, that when determining planning applications, local planning authorities should aim to conserve and enhance biodiversity by applying a number of principles, including the encouragement of opportunities to incorporate biodiversity in and around developments. If significant harm resulting from a development cannot be avoided (through locating on an alternative site with less harmful impacts), adequately mitigated, or, as a last resort, compensated for, then planning permission should be refused.

I note that additional bat surveys have been provided in response to the comments of the County Council's Conservation Team and the Nottinghamshire Wildlife Trust and that no objections are raised to the proposed development in principle, subject to the imposition of appropriate conditions to enhance or minimise any potential impacts on biodiversity.

I am satisfied, therefore, that the proposed development would protect existing areas of biodiversity interest and provide new biodiversity features.

As such, I consider that the proposed development would accord with the aims of Policy 17 of the ACS and Section 11 of the NPPF.

#### **Arboricultural Considerations**

The relevant planning policy which needs to be considered in relation to trees is set out in Policy 10 of the ACS.

Policy 10 of the ACS states that development must have regard to the local context, including valued landscape characteristics.

I note that the only trees likely to be affected by the proposal are on adjoining land and that there are no objections on arboricultural grounds so long as the method statement supplied as part of the application is followed. This can be achieved by the imposition of an appropriate condition.

New tree planting would be addressed in detail at the reserved matters stage, when Landscaping is considered.

#### Other Considerations

I note the comments raised on behalf of Mapperley Golf Club and would advise members that the removal of any trees or hedgerows on adjacent land is not a planning matter. This matter is being investigated separately by the Borough Council's Estates Department.

I do not consider it would be reasonable to impose a condition requiring the construction of a safety barrier along the south-eastern boundary of the site to the golf course, bearing in mind that no specific safety measures were considered necessary for the adjacent development to the north, which has a similar relationship to the golf course.

Given the position and orientation of the adjacent fairways and greens on the golf course, and the scope for additional planting along this boundary, it is my opinion that the potential for golf balls to stray into the new properties would be limited.

#### Conclusion

The planning considerations set out and discussed above indicate that the proposed development would generally accord with the relevant national and local planning policies.

Recommendation: That the Borough Council GRANTS OUTLINE PLANNING PERMISSION, subject to the applicant entering into a Section 106 Agreement with the Borough Council as local planning authority and with the County Council as education authority for the provision of, or financial contributions towards Educational Facilities and Open Space; and subject to the following conditions:

#### **Conditions**

- 1. Application for the approval of the reserved matters shall be made to the Borough Council not later than three years from the date of this permission.
- 2. The vehicular access hereby permitted shall be constructed in the position shown on the Draft Illustrative Layout Plan drawing (13/105-Olalt v.1),

deposited on 4th June 2014.

- 3. Unless otherwise agreed in writing by the Borough Council, development must not commence until the following has been complied with:Site Characterisation An assessment of the nature and extent of any potential contamination has been submitted to and approved in writing by the Borough Council. This assessment must be undertaken by a competent person, and shall assess any contamination on the site, whether or not it originates on the site. Moreover, it must include; a survey of the extent, scale and nature of contamination and; an assessment of the potential risks to: human health, property, adjoining land, controlled waters, ecological systems, archaeological sites and ancient monuments. Submission of Remediation Scheme Where required, a detailed remediation scheme (to bring the site to a condition suitable for the intended use by removing unacceptable risks to critical receptors) should be submitted to and approved in writing by the Borough Council. The scheme must include all works to be undertaken, proposed remediation objectives and remediation criteria, an appraisal of remedial options, and proposal of the preferred option(s), and a timetable of works and site management procedures.
- In the event that remediation is required to render the development suitable for use, the agreed remediation scheme shall be implemented in accordance with the approved timetable of works. Prior to occupation of any building(s) a Verification Report (that demonstrates the effectiveness of the remediation carried out) must be submitted and approved in writing by the Borough Council.
- 5. In the event that contamination is found at any time when carrying out the approved development that was not previously identified it must be reported in writing immediately to the Borough Council and once the Borough Council has identified the part of the site affected by the unexpected contamination development must be halted on that part of the site. An assessment must be undertaken in accordance with the requirements above, and where remediation is necessary a remediation scheme, together with a timetable for its implementation and verification reporting, must be submitted to and approved in writing by the Borough Council.
- 6. Before development is commenced, including site clearance and demolition works, there shall be submitted to and approved in writing by the Borough Council a Dust Management Plan. The Plan shall be produced and carried out in accordance with 'The Control of Dust and Emissions from Construction and Demolition' (Best Practice Guidance). The Plan shall be implemented in accordance with the approved details, unless otherwise prior agreed in writing by the Borough Council.

- 7. Before development is commenced, there shall be submitted to and approved in writing by the Borough Council a site level survey plan showing existing and proposed site levels in relation to adjacent properties. The development shall be implemented in accordance with the approved details, unless otherwise prior agreed in writing by the Borough Council.
- 8. Before development is commenced there shall be submitted to and approved in writing by the Borough Council details of the parking and turning facilities, access widths, gradients, surfacing, street lighting, structures, Traffic Regulation Orders and drainage. All details submitted to the Borough Council for approval shall comply with the County Council's Highway Design and Parking Guides which are current at the time the details are submitted. The development shall be implemented in accordance with the approved details, which shall be retained for the lifetime of the development, unless otherwise prior agreed in writing by the Borough Council.
- 9. Before development is commenced, there shall be submitted to and approved in writing by the Borough Council details of wheel washing facilities to be used by vehicles entering and leaving site during the construction. The approved wheel washing facilities shall be maintained in working order at all times during the construction period and shall be used by every vehicle carrying mud, dirt or other debris on its wheels before leaving the site so that no mud, dirt or other debris is discharged or carried on to a public road.
- 10. Before development is commenced there shall be submitted to and approved in writing by the Borough Council drainage plans for the proposed means of disposal of surface water and foul sewage. The scheme shall be implemented in accordance with the approved details before the development is first brought into use, unless otherwise prior agreed in writing by the Borough Council.
- 11. Before development is commenced, including site preparation, the existing trees on adjoing land shall be protected in accordance with the details specified within the Arboricultural Report and Method Statement dated 9th June 2014 by Forest Farm Tree Services. The protection measures shall be retained until all construction works have been completed.
- 12. Before development is commenced, there shall be submitted to and approved in writing by the Borough Council details of a scheme for the incorporation of integrated bird and bat boxes within the fabric of a proportion of the houses; bird boxes should target species such as house sparrow and swallow. The scheme shall be implemented in accordance with the approved details before the development is first brought into use and shall be retained for the lifetime of the development, unless otherwise prior agreed in writing by the Borough Council.

- 13. No vegetation clearance or ground works shall take place on site during the bird nesting season (1st March to 31st August inclusive in any given year), unless pre-commencement checks for nesting birds have been undertaken by an appropriately qualified ecologist and the outcome reported to the Borough Council. If any nesting birds are found to be present, details of any proposed mitigation measures shall be submitted to and approved in writing by the Borough Council before the development commences. The mitigation measures shall be implemented in accordance with the approved details before development commences, unless otherwise prior agreed in writing by the Borough Council.
- 14. No part of the development hereby permitted shall be brought into use until all drives and parking areas are surfaced in a bound material (not loose gravel). The surfaced drives and parking areas shall then be maintained in such bound material for the lifetime of the development, unless otherwise prior agreed in writing by the Borough Council.
- 15. No part of the development hereby permitted shall be brought into use until the access driveways and parking areas are constructed with provision to prevent the unregulated discharge of surface water from the driveways and parking areas to the public highway. The provision to prevent the unregulated discharge of surface water to the public highway shall then be retained for the lifetime of the development, unless otherwise prior agreed in writing by the Borough Council.
- 16. The detailed plans and particulars to be submitted as reserved matters in relation to appearance shall include details of the materials to be used in the external elevations and roofs of the proposed buildings. The development shall be carried out in accordance with the approved details, which shall be retained for the lifetime of the development, unless otherwise prior agreed in writing by the Borough Council.
- 17. The detailed plans and particulars to be submitted as reserved matters in relation to landscaping shall include: (a) details of the size, species, positions and density of all trees and shrubs to be planted, which shall consist of native species, ideally of local provenance, where possible; (b) details of the boundary treatments, including those to individual plot boundaries; (c) the proposed means of surfacing access roads, car parking areas, roadways and the frontages of properties such as driveways and footpaths to front doors and (d) a programme of implementation. The development shall be implemented in accordance with the approved details, which shall be retained for the lifetime of the development, unless otherwise prior agreed in writing by the Borough Council.

- 18. If within a period of five years beginning with the date of the planting of any tree or shrub, approved as reserved matters in relation to landscaping, that tree or shrub, or any tree or shrub that is planted in replacement of it, is removed, uprooted or destroyed or dies, or becomes in the opinion of the Borough Council seriously damaged or defective, another tree or shrub of the same species and size as that originally planted shall be planted at the same place, unless otherwise prior agreed in writing by the Borough Council.
- 19. Should any bats be found during demolition, work must stop immediately. If the bats do not voluntarily fly out, the aperture shall be carefully covered over to provide protection from the elements whilst leaving a small gap for the bat to escape should it so desire. EMEC Ecology (0115 964 4828) or The Bat Conservation Trust (08451 300228) should be contacted immediately for further advice and any advice must be followed before any further demolition work takes place.
- 20. Should any common species of amphibian be found during works, they should be removed carefully by hand to areas away from the works, such as under scrub habitat not to be affected by the works. Gloves should be worn to avoid touching amphibians by hand. If it is proposed to drain the pond, this should be carried out between 1st July to 31st March inclusive in any given year, which will allow sufficient time for any frog tadpoles present to have changed into small frogs. These can then be moved into safe areas beneath hedgerows etc.
- 21. During the construction phase, if any trenches are left open overnight, they should be left with a sloping end or ramp to allow badgers or other animals that may fall into the excavation to escape, and any pipes over 200 mm in diameter should be capped off at night to prevent animals from entering them.

#### Reasons

- 1. In order to comply with Section 51 of the Planning and Compulsory Purchase Act 2004 and Section 92 of the Town and Country Planning Act 1990.
- 2. For the avoidance of doubt.
- 3. To ensure that practicable and effective measures are taken to treat, contain or control any contamination and to protect controlled waters in accordance with the aims of Policies ENV1 and ENV3 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014).
- 4. To ensure that practicable and effective measures are taken to treat, contain or control any contamination and to protect controlled waters in accordance with the aims of Policies ENV1 and ENV3 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014).

- 5. To ensure that practicable and effective measures are taken to treat, contain or control any contamination and to protect controlled waters in accordance with the aims of Policies ENV1 and ENV3 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014).
- 6. To protect the residential amenity of the area in accordance with the aims of Section 11 of the National Planning Policy Framework.
- 7. To ensure a satisfactory development in accordance with the aims of Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014).
- 8. To ensure that the roads of the proposed development are designed to an adoptable standard in order to accord with Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014).
- 9. In the interests of highway safety in accordance with Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014).
- 10. To ensure a satisfactory development in accordance with the aims of Sections 10 and 11 of the National Planning Policy Framework and Policy 1 of the Aligned Core Strategy for Gedling Borough (September 2014).
- 11. In the interests of visual amenity in accordance with the aims of Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014).
- 12. To enhance biodiversity in accordance with the National Planning Policy Framework and Policy 17 of the Aligned Core Strategy for Gedling Borough (September 2014).
- 13. To minimise any potential impacts on biodiversity in accordance with the National Planning Policy Framework and Policy 17 of the Aligned Core Strategy for Gedling Borough (September 2014).
- 14. To reduce the possibility of deleterious material being deposited on the public highway (loose stones etc), in the interests of highway safety in accordance with Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014).
- 15. To ensure surface water from the site is not deposited on the public highway causing dangers to road users, in the interests of highway safety in accordance with Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014).
- 16. To ensure a satisfactory development in accordance with Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014).
- 17. To ensure a satisfactory development and that the landscaping of the

development as proposed at reserved matters stage accords with Policy 10 of the Aligned Core Strategy for Gedling Borough (September 2014) and Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014).

- 18. To ensure a satisfactory development, in accordance with Policy 10 of the Aligned Core Strategy for Gedling Borough (September 2014) and Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014).
- 19. To minimise any potential impacts on biodiversity in accordance with the National Planning Policy Framework and Policy 17 of the Aligned Core Strategy for Gedling Borough (September 2014).
- 20. To minimise any potential impacts on biodiversity in accordance with the National Planning Policy Framework and Policy 17 of the Aligned Core Strategy for Gedling Borough (September 2014).
- 21. To minimise any potential impacts on biodiversity in accordance with the National Planning Policy Framework and Policy 17 of the Aligned Core Strategy for Gedling Borough (September 2014).

#### **Reasons for Decision**

The development has been considered in accordance with the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014), the Aligned Core Strategy for Gedling Borough and the National Planning Policy Framework, where appropriate. In the opinion of the Borough Council, the proposed development largely accords with the relevant policies of these frameworks and plans. Where the development conflicts with the Development Plan, it is the opinion of the Borough Council that other material considerations indicate that permission should be granted. The benefits of granting the proposal outweigh any adverse impact of departing from the Development Plan.

#### **Notes to Applicant**

Your attention is drawn to the attached comments from Nottinghamshire County Council's Highway and Nature Conservation sections, Nottinghamshire Wildlife Trust, Environment Agency, Severn Trent Water and the Borough Council's Public Protection section.

The proposed development lies within a coal mining area which may contain unrecorded coal mining related hazards. If any coal mining feature is encountered during development, this should be reported immediately to The Coal Authority on 0845 762 6848. Further information is also available on The Coal Authority website at www.coal.decc.gov.uk.Property specific summary information on past, current and future coal mining activity can be obtained from The Coal Authority's Property Search Service on 0845 762 6848 or at www.groundstability.com.

The Borough Council has worked positively and proactively with the applicant, in

accordance with paragraphs 186 and 187 of the National Planning Policy Framework, based on seeking solutions to problems arising in relation to dealing with the planning application. This has been achieved by providing details of issues raised in consultation responses and providing updates on the application's progress.

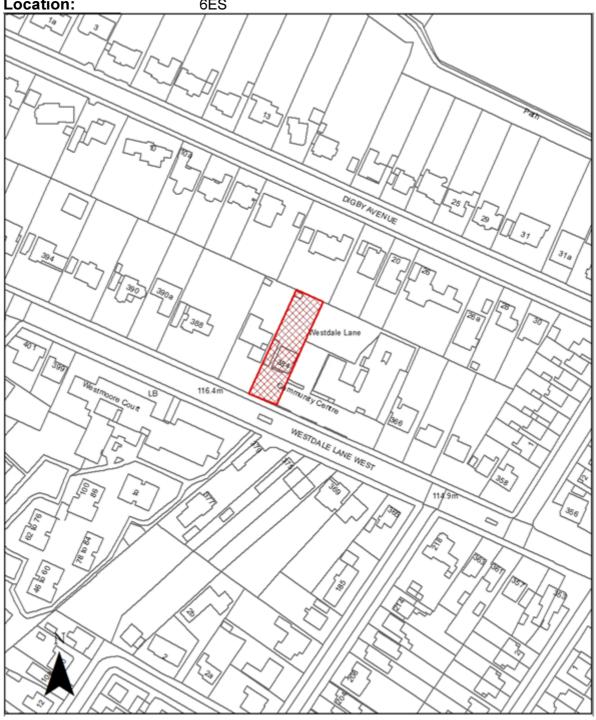
# Agenda Item 5



**Application Number:** 2014/0864

384 Westdale Lane West Mapperley Nottinghamshire NG3

Location: 6ES



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### **Report to Planning Committee**

**Application Number:** 2014/0864

**Location:** 384 Westdale Lane West Mapperley Nottinghamshire NG3 6ES

**Proposal:** Change of Use from residential to day nursery

Applicant: Mrs Maria Fullwood

Agent:

**Site Description** 

#### **Site Description**

The application site, no.384 Westdale Lane, relates to a large two-storey detached residential dwelling within the urban residential area of Mapperley. The property is set back from the adjoining highway with an area of vehicle hard standing and landscaping to the frontage. There is an attached double garage on the northwest side elevation. The property has a rear garden area that measures approximately 12m in width by 23m in depth. There is mature vegetation along the northwest and northeast boundaries of the site. To the rear of the garden area are a shed and a summerhouse. Residential properties adjoin the application site. On the southeast boundary are a Church / Community Centre on Westdale Lane and Digby Avenue.

### **Proposed Development**

Planning permission is sought for the change of use of the residential dwelling into a children's day nursery to accommodate 30 children. There would be equivalent to 8 full time staff employed at the premises. It is proposed that the nursery's hours of operation would be: 7:30hrs to 18:30hrs Mondays to Fridays and it would not be operated on Saturdays, Sundays, or on Bank Holidays

A total of 6 car parking spaces would be provided; 5 spaces would be provided to the front of the property adjacent to the boundary of the Community Centre and another space would be provided in the existing garage which measures 2.9m in width and 9m in depth (internal measurements).

Additional information was received on the 4<sup>th</sup> September to indicate that an acoustic fence would be erected to the boundary with no.386 Westdale Lane.

A designated play area has been proposed which would adjoin the boundary with the neighbouring community centre. The play area would be set back from the rear

boundary of the site by approximately 7.0 metres and from the side boundary with 386 Westdale Lane by a minimum of 3.4 metres.

#### Consultations

<u>Public Protection</u> – The existing vegetation along the boundary with 386 Westdale Lane would not offer sufficient attenuation of noise. It is therefore recommended that an acoustic fence is incorporated on the side boundary with 386 Westdale Lane.

<u>Nottinghamshire County Council (Highway Authority)</u> – The proposal is to change the use to a day nursery. The access to the site would require widening slightly to the right, so that the access width would be 5.25 metres, which would allow 2 cars to pass side by side.

The site is acceptable from a highway perspective for the following reasons: -

The proposal would provide 5 off street car parking spaces for parents to drop off and pick up, which is sufficient car parking as the Highway Authority
require the provision of 1 space per 6 children to cater for parent drop off. The
Highway Authority acknowledges that staff working for day nurseries would
normally be lower paid younger staff where car ownership is low. It is noted
that the site has a bus stop adjacent to the site for staff to use if required.
The site has a crossing point to the right of the entrance which slows down
cars on Westdale Lane and would assist in providing staff and parents with a
safe crossing point.
There are white lines fronting the site which would prevent indiscriminate
parking.

In view of the above the Highway Authority raises no objections to the proposal subject to conditions relating to the widening of the access and the surfacing and hard surfacing of the parking area.

<u>Neighbouring Properties</u> were notified and a <u>Site Notice</u> posted. 6 letters of representation were received as a result and a petition representing 12 people. The comments can be outlined as follows: -

#### Highway Safety

- There is inadequate car parking to serve the development;
- The location of bus stops and a traffic island would restrict access to the site and at busy times cause obstructions to other road users;
- Parents dropping off children would obstruct other road users;
- Parking at the site would involve movements that would obstruct the pavement.

#### Residential Amenity

- The noise and disturbance of potentially 30 children outside would be a nuisance to neighbouring residential dwellings 5 days a week between 07.30 and 18.30.

#### Other Considerations

- The noise and activity would detract wildlife from using the neighbouring gardens;
- Changing the use of a residential dwelling to a business would reduce number residential properties;
- Concerns raised with regards to the waste that would be produced, i.e. waste nappies;
- The house is not big enough to accommodate 30 children and 10 staff;
- The contributor states that they have been advised that there would be a Planning Committee Meeting at which individual concerns could be raised.
- Only two residents have been notified of the application;
- A number of health and safety issues have been raised with regards to the suitability of the premises to accommodate the number of service users and staff.

### **Planning Considerations**

In my opinion the main planning considerations in the determination of this application are the potential adverse impacts on highway safety, the impact on the residential amenity of adjoining residential properties and any undue impact on the character of the area.

The relevant national planning policy guidance used in the determination of this application would come from the National Planning Policy Framework (March 2012) in particular:

- NPPF paragraphs 18 22 (Building a strong, competitive economy)
- NPPF paragraphs 69 78 (Promoting healthy communities)

Gedling Borough Council at its meeting on 10th September approved the Aligned Core Strategy (ACS) for Gedling Borough (September 2014) which is now part of the development plan for the area.

Appendix E of the ACS refers to the Saved Policies from Adopted Local Plans. The following policies contained within the Gedling Borough Council Replacement Local Plan (Certain Policies Saved) 2014 are relevant: -

- Policy ENV1 (Development Criteria)
- Policy C3 (Nursery Facilities)

The NPPF places emphasis on supporting sustainable economic growth and both the NPPF and ACS Policy 1A refer to a presumption in favour of sustainable development.

Policy C3 of the Replacement Local Plan permits change of use to a day nursery provided residential amenity is not unduly affected; there is adequate parking/access and adequate enclosed garden space. ACS Policy 12 seeks to locate community facilities within centres where appropriate or in locations accessible by a range of

sustainable transport modes. Similarly, paragraph 6.17 of the Replacement Local Plan which supports policy C3 of the Replacement Local Plan stresses the importance of nursery facilities being accessible by public transport but notes that sites removed from local centres may be acceptable subject to other requirements set out in Policy C3.

### Suitability and sustainability of the proposal

The site is located on Westdale Lane and there is a bus stop which is close to the site which is served by a frequent bus service. The site is also close to the Local Shopping Centre of Mapperley Plains. I therefore consider that the site is reasonably accessible by bus and that the Nursery would be within walking/cycling distance of the catchment area that its users would be drawn from. In principle the location is suitable for the proposed nursery.

#### Impact on Highway Safety

I note the comments from neighbouring residents with regards to the potential highway safety implications and increased traffic that would result from the development. However, the Highway Authority have not objected to the proposal as the car parking provision provided is adequate to serve the proposed nursery. I would also concur with the comments of the Highway Authority in relation to existing measures within the highway outside the premises, which would also restrict service users from stopping outside of the premises obstructing other car users on Westdale Lane. I am also mindful that the nursery would be in a sustainable location close to established public transport links and Mapperley Plains Local Centre. In light of the above I am satisfied that there would be no undue highway safety implications as a result of the development.

Should planning permission be forthcoming I would suggest attaching the conditions recommended by the Highway Authority regarding the surfacing and marking out of the car parking areas and to ensure that the access is widened to 5.25 metres.

#### **Impact on Residential Amenity**

I have carefully considered the potential impact on the residential amenity of neighbouring properties. I note that the property is bounded to the southeast by Westdale Lane Baptist Church and Community Centre, and as such I am satisfied that there would be no undue impact on the amenity of this property. There are residential properties sited to the northwest side boundary and northeast rear boundary of the site and therefore there is potential for an undue impact on the residential amenity of these properties.

During the processing of the application Public Protection requested the provision of an acoustic fence along the boundary with 386 Westdale Lane. A plan showing the location of this has been submitted by the applicant. The provision of such a fence would reduce any adverse impacts on no.386. I also consider that impact on the amenity of adjoining occupants would be further reduced because the play area would be sited a minimum of 3.4m from the boundary with 386 Westdale Lane and

7m from the boundary with 16 Digby Avenue (located to the rear). The proposed hours of operation between 7:30hrs and 18:30hrs Mondays to Fridays and not on Saturdays, Sundays or on Bank Holidays, would also assist in safeguarding the amenity of neighbouring properties.

To assist safeguarding residential amenity I would suggest attaching the following conditions to any approval to:

Require the precise details and location of the proposed acoustic fence to be
submitted and approved along with a method statement on how the fence
would be installed;
Limit the extent of the proposed play area;
Limit the number of children to no more than 30 at any time;
Limit the hours of operation.

#### Other Considerations

Comments have been received with regards to the suitability of the premises to serve the number of children and the number of staff, in relation to drainage and escape-routes. These latter issues are health and safety matters that come under the jurisdiction of other legislation, and as such would not carry enough material planning weight to warrant a refusal of a planning application in this instance.

I note the comments with regards to the development resulting in a loss of a residential dwelling. However a nursery is classed as a community use which is ideally situated in the residential area it serves to reduce the need for car journeys. I do not consider that the loss of the residential dwelling for use as a nursery would significantly impact on the housing numbers in the Borough and would not carry enough weight to warrant a refusal of this application.

Comments were also received with regards to the potential noise and disturbance to wildlife in neighbouring gardens. I am satisfied that the potential noise from the proposed use would not have a significant impact on the wildlife in the area.

In relation to publicity, I can advise that a notification letter was sent to all properties who share a boundary with the application site. A site notice was also displayed. The level of publicity undertaken does accord with the Council's Statement of Community Involvement.

#### Conclusion

Given the above considerations I am satisfied that the proposed use would accord with the relevant planning policies and therefore recommend that planning permission be granted.

<u>Recommendation</u>: GRANT CONDITIONAL PLANNING PERMISSION subject to the following conditions:-

#### **Conditions**

- 1. The development must be begun not later than three years beginning with the date of this permission.
- 2. The development hereby permitted shall be operated in accordance with the Planning Application Forms and Plans received on 6th July 2014.
- 3. The day nursery shall have no more than 30 children in their care at any one time.
- 4. The day nursery shall only operate between the hours of 7:30 am and 6.30 pm Monday to Friday and shall not operate on a Saturday, Sunday or on a Bank Holiday.
- 5. No part of the development hereby permitted shall be brought into use until the dropped vehicle footway crossing and access has been widened to 5.25 metres in width and is made available for use and constructed to the Local Highway Authority specifications to the satisfaction of the Local Planning Authority.
- 6. No part of the development hereby permitted shall be brought into use until the parking, turning and servicing areas are surfaced in a bound material with parking bays clearly delineated in accordance with the plans received on the 6th July 2014. The parking, turning and servicing areas shall be maintained in the bound material for the life of the development and shall not be used for any purpose other than the parking, turning and service areas.
- 7. Before the nursery is first brought into use a layout plan showing the precise area to be used as the children's play area, together with details of how the play area will be clearly defined on site and details of the proposed surfacing of the rear play area shall be submitted to and approved in writing by the Local Planning Authority. The rear play area shall be sited, defined and surfaced in accordance with the approved details prior to the development being brought into use. Children attending the nursery shall only play in the area defined on the approved plan.
- 8. Before the nursery is first brought into use precise details of the acoustic fence to be installed shall be submitted to and approved in writing by the Local Planning Authority. The details to be submitted and approved shall set out the type, height and location of the proposed acoustic fence and provide a method statement outlining how the acoustic fence shall be installed. The

acoustic fence shall be installed in accordance with the approved details prior to the nursery first being brought into use and retained thereafter for the lifetime of the development.

9. The existing garage shown on the plan received on the 6th July 2014 shall remain in use for the purposes of parking for staff at the nursery. It shall be kept available for the accommodation of staff parking at all times and shall not be used for any other purpose unless otherwise agreed in writing by the Borough Council as the Local Planning Authority.

#### Reasons

- 1. In order to comply with Section 51 of the Planning and Compulsory Purchase Act 2004.
- 2. For the avoidance of doubt.
- 3. To ensure a satisfactory development, in accordance with the aims of policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014).
- 4. To safeguard the residential amenity of neighbouring properties and in order to accord with the aims of Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014) and Policy 10 of the Aligned Core Strategy for Gedling Borough.
- 5. In the interests of Highway Safety.
- 6. To ensure that adequate off-street parking provision is made to reduce the possibilities of the proposed development leading to on-street parking in the area.
- 7. To safeguard the amenity of neighbouring residents in order to comply with the Aligned Core Strategy for Gedling Borough (September 2014) Policy 10.
- 8. To ensure that the details of the development are acceptable, in accordance with the aims of Policy ENV1 of the Gedling Borough Replacement Local Plan (Certain Policies Saved 2014).
- 9. In the interests of road safety, in accordance with the aims of policies ENV1 of the Gedling Borough Replacement Local Plan (Certain Saved Policies 2014).

#### **Reasons for Decision**

The proposed use is an acceptable use in this location, results in no undue impact on neighbouring properties or the area in general. The proposal is also acceptable from a highway safety viewpoint. The proposal therefore accords with Policies ENV1 and C3 of the Gedling Borough Council Replacement Local Plan (Certain Policies Saved 2014).

### **Notes to Applicant**

Planning Statement - The Borough Council has worked positively and proactively with the applicant in accordance with paragraphs 186 to 187 of the National Planning Policy Framework.

The attached permission is for development which will involve building up to, or close to, the boundary of the site. Your attention is drawn to the fact that if you should need access to neighbouring land in another ownership in order to facilitate the construction of the building and its future maintenance you are advised to obtain permission from the owner of the land for such access before beginning your development.

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### **ACTION SHEET PLANNING DELEGATION PANEL 26th September 2014**

2014/0620

1 Byron Crescent

<u>Application for reserved Matters following approval of Outline Planning Application</u> 2013/0274 for the erection of one private dwelling house

Withdrawn from the agenda

Mandalay

Rosedale Lane

New build 4 bed house with loft room (Change to approved scheme 2013/0719)

The proposed development will result in no undue impact on the amenities of neighbours, the character and appearance of the area or on highway safety

The panel recommended that the application be determined under delegated authority.

Decision to be issued following completion of paperwork

79 Main Street

Two storey side and rear extension.

The proposed extensions would have no undue impact on the amenity of neighbouring residential properties in terms of any undue overlooking, overbearing or overshadowing.

The panel recommended that the application be determined under delegated authority.

Decision to be issued following completion of paperwork

DG 26th September 2014

#### **ACTION SHEET PLANNING DELEGATION PANEL 3rd October 2014**

#### 2014/0987

1 Rowland Avenue Mapperley Nottinghamshire

Demolition of existing garage and the proposed erection of a dormer bungalow with parking space in garden.

The proposed development would be over-intensive & have an unduly detrimental impact on the residential amenity of the adjacent property.

# The Panel recommended that the application be determined under delegated authority.

Decision to be issued following completion of paperwork.

SS

#### 2014/0843

180 Lowdham Lane Woodborough Nottingham

Two storey rear extension

The proposed development would have no undue impact on the openness of the Green Belt or on the residential amenity of the adjacent property.

# The Panel recommended that the application be determined under delegated authority.

Decision to be issued following completion of paperwork.

SS

Parish to be notified following issue of decision.

SS

#### 2014/0915

A612 Burton Road/B684 Mapperley Plains Gedling Arnold Construction of a 3.8km long road linking A612 Burton Road and B684 Mapperley Plains Road

The proposed development raises complex policy, highway, landscape, ecological & residential amenity issues.

The Panel recommended that the application be determined by the Planning Committee.

2014/0916
Gedling House Wood Lane Gedling
Partial demolition and rebuilding of garden wall.

The proposed development raises complex heritage issues.

The Panel recommended that the application be determined by the Planning Committee.

NM 3rd October 2014

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### **PLANNING COMMITTEE**

### **ITEM FOR INFORMATION**

The following planning applications or details have been submitted and are receiving consideration. They may be reported to a future meeting of the Planning Committee and are available for inspection online at: <a href="http://pawam.gedling.gov.uk:81/online-applications/">http://pawam.gedling.gov.uk:81/online-applications/</a>

Alternatively, hard copies may be viewed at Gedling1Stop or by prior arrangement with Development Management.

App No	<u>Address</u>	<u>Proposal</u>	Possible Date
2013/1010	Georges Lane Burial Ground Calverton	Change of use of agricultural field to create natural burial ground with associated car park	TBC
2013/0238	Land West of Westhouse Farm, Moor Road, Bestwood	Proposed residential development for 101 dwelling units, new access, amenity space and open space	10/12/14
2014/0169	Gedling Care Home, 23 Waverley Avenue, Gedling	Demolition of care home and construction of 14 apartments, car parking and associated landscaping	19/11/14
2014/0273	Land at the corner of Longdale Lane and Kighill Lane Ravenshead	Site for residential development (31 dwellings)	19/11/14
2014/0559	The Cavendish Public House, Cavendish Road, Carlton	Demolition of existing public house and construction of 38 new dwellings	19/11/14
2014/0740	Land Adjacent Bradstone Drive Spring Lane Lambley	Hybrid Planning comprising Part A Full Planning Application for the creation of temporary access and enabling earth works to create development platform, Part B outline planning application for residential development of up to 150 houses with associated access landscaping and public open space. Approval sought for access. All other matters reserved.	TBC
2014/0915	A612 Burton Road/B684 Mapperley Plains	Gedling Access Road	19/11/14

2014/0916	Gedling House, Wood Lane, Gedling	Partial Demolition and rebuilding of garden wall (works required in association with GAR)	19/11/14
2014/0950		Residential development 38	TBC
	Top Wighay Annesley Road Linby	dwellings	

Please note that the above list is not exhaustive; applications may be referred at short notice to the Committee by the Planning Delegation Panel or for other reasons. The Committee date given is the earliest anticipated date that an application could be reported, which may change as processing of an application continues.